BUDGET RESOLUTION/Marriage Penalty Phase-Out

SUBJECT: Senate Concurrent Budget Resolution for fiscal years 1999-2003 . . . S.Con. Res. 86. Faircloth/Hutchison amendment No. 2251.

ACTION: AMENDMENT AGREED TO, 99-0

SYNOPSIS: As reported, S.Con. Res. 86, the Senate Concurrent Budget Resolution for fiscal years 1999-2003, will balance the unified budget in 1998 and will run surpluses for each of the next 5 fiscal years. Both Federal spending and Federal revenues will increase 3.5 percent from fiscal year (FY) 1998 to FY 1999. All surpluses will be reserved for Social Security reform. A reserve fund will be established to allow the entire Federal share of revenues resulting from a potential tobacco settlement to be dedicated to bolstering Medicare's solvency.

The Faircloth/Hutchison amendment would express the sense of the Senate that the provisions in this budget resolution assume that Congress will begin to phase out the marriage penalty this year. The amendment would also make the following findings: marriage is the foundation of American society and the key institution preserving American values; the tax code should not penalize those who choose to marry; the Congressional Budget Office (CBO) has found that 42 percent of married couples face a marriage penalty under the current tax system; the CBO has found that the average penalty is \$1,380 annually; in 1970, just .5 percent of United States couples were unmarried, but in 1996 that percentage had risen to 7.2 percent; and the marriage tax penalty is one of the factors behind the decline of marriage in the United States.

Those favoring the amendment contended:

The United States tax code punishes married people. That punishment was not imposed deliberately, but, just like all other proposals to reduce people's taxes, it has been hard to get liberal Senators to vote to eliminate it. It is not that liberal Senators favor

YEAS (99)				NAYS (0)		NOT VOTING (1)	
Republican (55 or 100%)		Democrats (44 or 100%)		Republicans (0 or 0%)	Democrats (0 or 0%)	Republicans	Democrats (1)
						(0)	
Abraham Allard Allard Ashcroft Bennett Bond Brownback Burns Campbell Chafee Coats Cochran Collins Coverdell Craig D'Amato DeWine Domenici Enzi Faircloth Frist Gorton Gramm Grams Grassley Gregg Hagel Hatch Helms	Hutchinson Hutchison Inhofe Jeffords Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Bob Smith, Gordon Snowe Specter Stevens Thomas Thompson Thurmond Warner	Akaka Baucus Biden Bingaman Boxer Breaux Bryan Bumpers Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Feingold Feinstein Ford Glenn Graham Harkin Hollings	Inouye Johnson Kennedy Kerrey Kerry Kohl Landrieu Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Reed Reid Robb Sarbanes Torricelli Wellstone Wyden			EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nced Yea nced Nay Yea

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the marriage penalty; it is just that it is difficult to get them to vote to cut taxes, however unjust. Our hope in offering this amendment is that it will lead to further actions that will finally end the penalty. The marriage penalty applies primarily to low- and middle-income, two-earner married couples. For instance, we know of a rookie policeman in Houston, Texas, making \$33,500 per year, who married a school teacher making \$28,200 per year, and their Federal income taxes went up by more than \$1,000 per year because their combined income moved them into a higher tax bracket. The resolution, as reported, allows for the consideration of tax relief legislation this year, and the assumption is that any such legislation considered should begin the elimination of the marriage penalty. We are pleased at the opportunity to make that assumption more explicit by voting in favor of this amendment.

No arguments were expressed in opposition to the amendment.